### ASPPH Presents Webinar Series

## Public Health Law Research Part I: Creating and Using Open-Source Policy Data for Public Health Evaluation Research

Wednesday, March 29, 2017 12:00 pm-1:00 pm Eastern

#### ASPPH.ORG

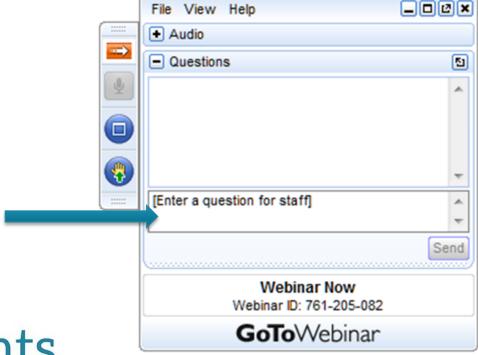
1900 M Street NW, Suite 710 Washington, DC 20036 Tel: (202) 296-1099 Fax: (202) 296-1252



### **Method for Submitting Questions**

#### Join the Conversation...

- You can ask questions in writing anytime during the webinar.
- Simply type them in the "Questions" field on the right side of your screen.







### **Moderator**



**Jennifer Ibrahim, PhD**Temple University College of Public Health



### **Today's Presenters**



Scott Burris, JD
Temple University Beasley
School of Law, Center for
Public Health Law Research



Lindsay Cloud, JD
Temple University Beasley
School of Law, Center for
Public Health Law
Research



Bryce Pardo
University of Maryland,
School of Public Policy



## **Presenters**



Scott Burris, JD
Temple University Beasley School of Law,
Center for Public Health Law Research

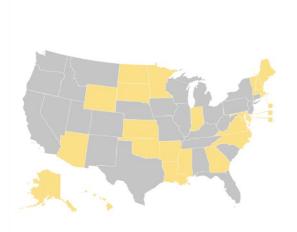


Lindsay Cloud, JD
Temple University Beasley School of Law,
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### Public Health Law Research Part I: Creating and Using Open-Source Policy Data for Public Health Evaluation Research





## Scott Burris, JD

Center for Public Health Law Research Temple University

## We all know law has done some great things for health



April 2, 1999 / Vol. 48 / No. 12

Ten Great Public Health Achievements

— United States, 1900–1999
 Impact of Vaccines Universally Recommended for Children — United States, 1900–1998
 Tobacco Use Among Middle and High School Students — Florida, 1998 and 1999
 Transfusion-Transmitted Malaria — Missouri and Pennsylvania, 1996–1998
 Notice to Readers

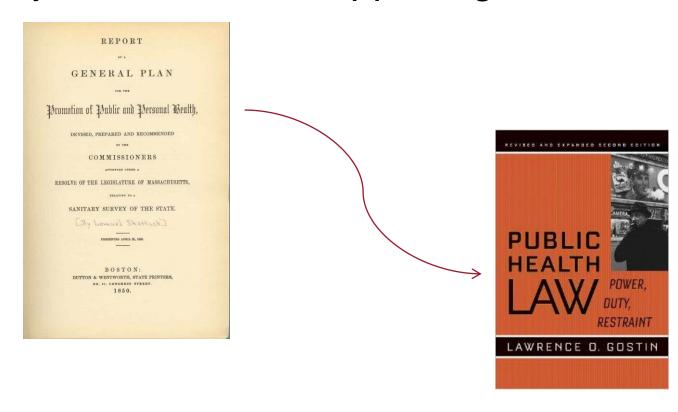
#### Ten Great Public Health Achievements — United States, 1900-1999

- Vaccination
- Motor-vehicle safety
- Safer workplaces
- · Control of infectious diseases
- Decline in deaths from coronary heart disease and stroke
- Safer and healthier foods
- · Healthier mothers and babies
- Family planning
- · Fluoridation of drinking water
- · Recognition of tobacco use as a health hazard

## SURVEILLANCE PROGRAM A LawAtlas Project



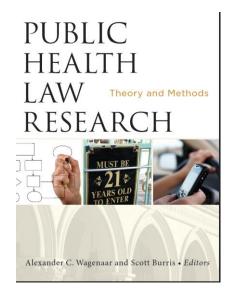
## But we weren't really thinking about exactly *how* that was happening





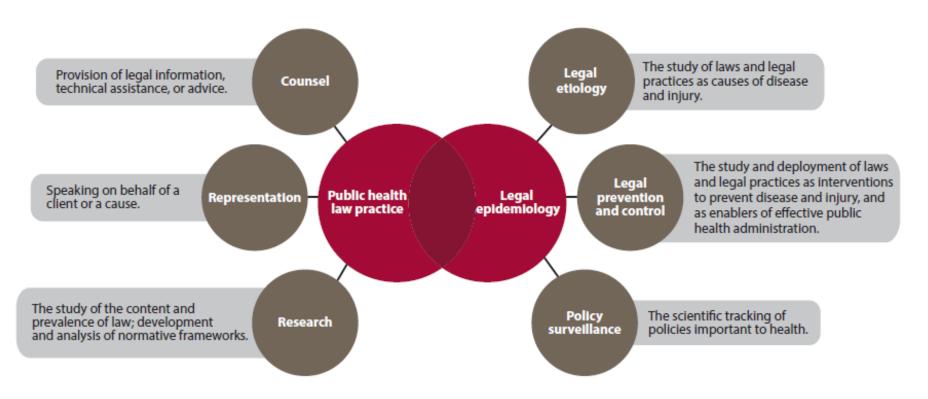
## The RWJF Public Health Law Research Program

"The scientific study of the relation of law and legal practices to population health."



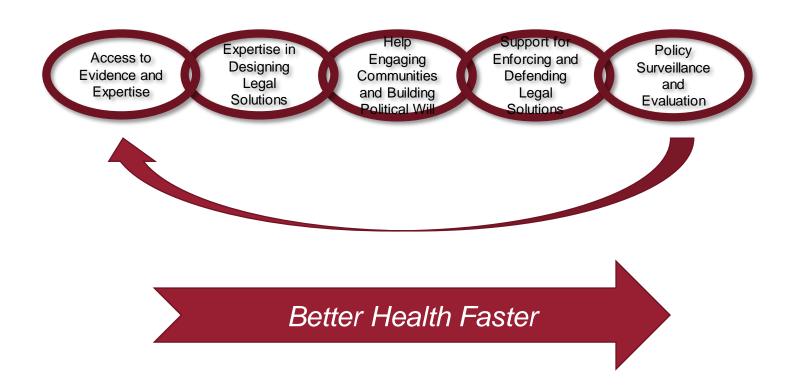


## Public Health Law is not just for lawyers



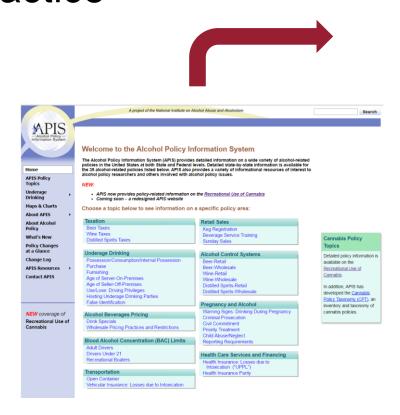


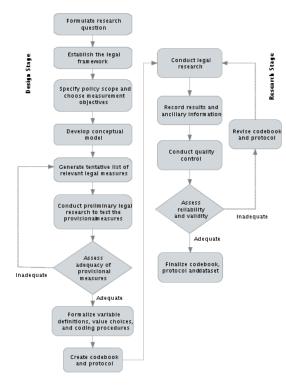
### "Five Essential Public Health Law Services"





Policy Surveillance as a Public Health Practice







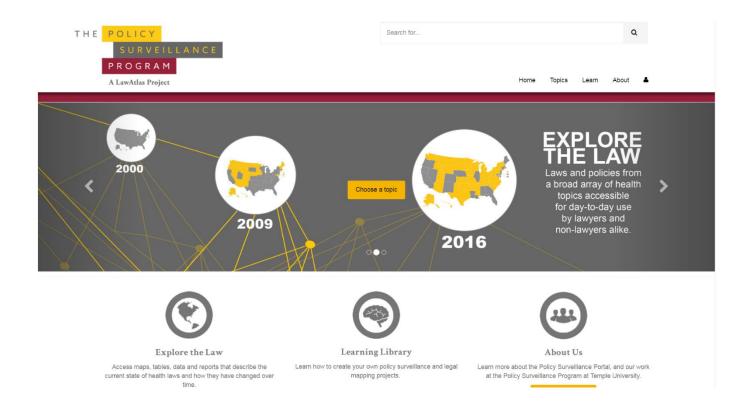
## Policy Surveillance as a Public Health Practice

The systematic collection and analysis of laws of public health significance



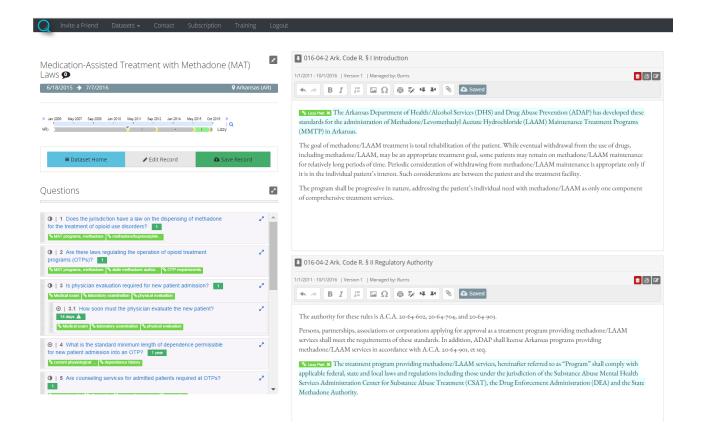


## Add New Technology: The LawAtlas Site and the Workbench



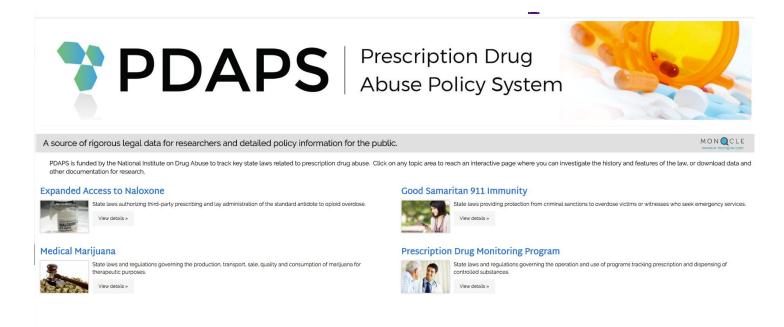


## The MonQcle™ System





## NIDA's Drug Abuse Policy Resources





## DAPS (Drug Abuse Policy System)



#### Latest topics



#### Medication-Assisted Treatment with Methadone (MAT) Laws

Medication-Assisted Treatment (MAT) uses medications, such as Methadone, in conjunction with behavioral therapy and counseling to treat opioid addiction.

VIEW DETAILS



#### **Drugged Driving Laws**

As more states have legalized medical and recreational marijuana and with the high prevalence of prescription drug use in the United States, drugged driving has become a public health issue.

VIEW DETAILS



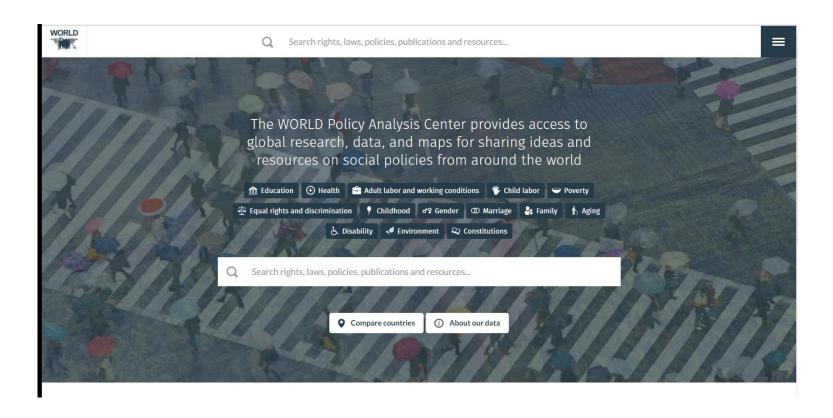
#### Recreational Marijuana Laws

Alaska, California, Colorado, the District of Columbia, Maine, Massachusetts, Nevada, Oregon, and Washington, have enacted laws that legalize marijuana use for recreational purposes.

VIEW DETAILS



## World Policy Analysis Center





## CDC STATE System





## Lindsay Cloud, JD

Center for Public Health Law Research Temple University



# What makes Policy Surveillance a Scientific Approach to Collecting and Analyzing Laws?

It uses a systematic approach

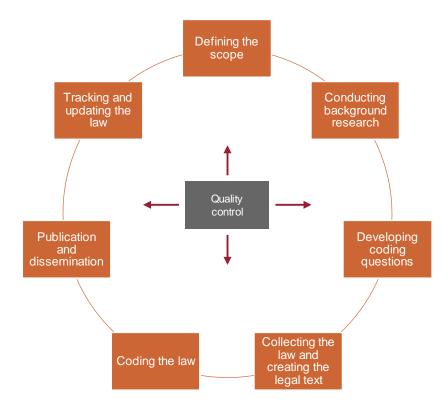
The process is replicable

It emphasizes transparency

There is a focus on delivering a highly accurate product through quality control

## THE POLICY SURVEILLANCE PROGRAM A LawAtlas Project

## An Overview-Policy Surveillance Process





#### Defining the scope

**Scoping** - identify the topic and parameters of your project



## Conducting Background Research

Investigate the legal landscape

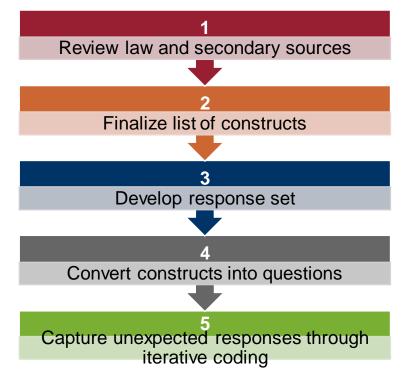


Identify key elements of the law and variation



Define preliminary constructs

#### **Developing Coding Questions**







## Collecting the Law and Creating the Legal Text

**Collecting the law** - researchers gather important information about laws relevant to the topic being studied in each jurisdiction included in the project

The **legal text** is the organized version of the relevant law for each jurisdiction.

- It will be used for coding
- Can be displayed if the dataset is published on LawAtlas.org



#### Coding the Law

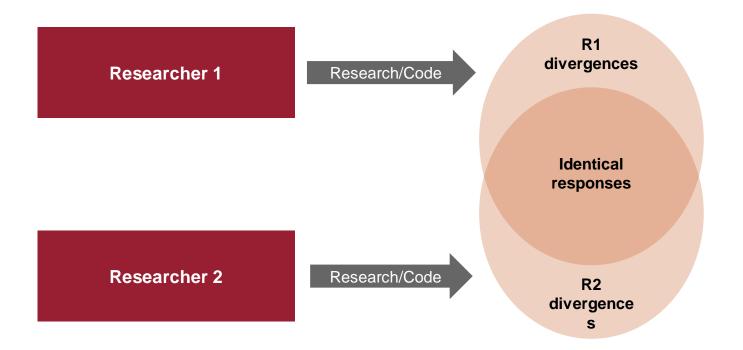
Coding the law - use the legal text collected to answer the questions developed

The goal of coding is to **observe**, and **record** the relevant features of law, rather than interpret the law

	Definitions	Example
Observation	Things we measure (facts)	Does the jurisdiction have a texting while driving law?
Interpretation	Conclusions we derive from those observations (opinions)	Does the jurisdiction have a <i>strict</i> texting while driving law?



#### **Quality Control**

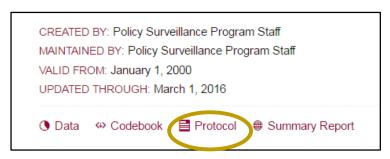




## Research protocol

The Research Protocol outlines the entire methodology and process of the project, including:

- The scope of the project, including dates of the project, team involved, jurisdictions, purpose of the project, and variables
- Data collection methods, including search strategy and databases used
- Coding methods, including coding scheme and definitions of terms of art
- Description of quality control measures





#### Publication and Dissemination

**Publishing your project** - release the coded questions and responses (legal data) to the intended audiences

**Disseminating your project** - make users aware the project is available and provide access to the project



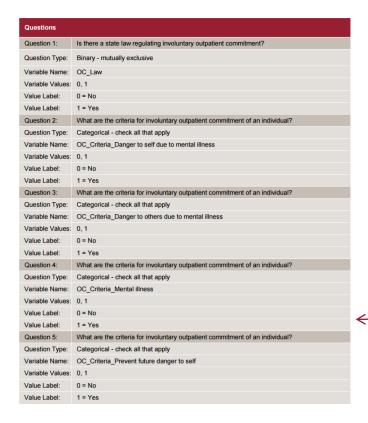
## Creating data for evaluation



	Α	В	С	D	E	F	G
1		FIPS Code	Begin Date	End Date	oc-law	oc-criteria_Danger to self due to mental illness	oc-criteria_Danger to others due to mental illness
2	AK	2	1/1/2000	9/17/2002	1	1	1
3	AK	2	9/18/2002	12/31/2004	1	1	1
4	AK	2	1/1/2005	7/1/2005	1	1	1
5	AK	2	7/1/2005	6/30/2008	1	1	1
6	AK	2	7/1/2008	8/31/2013	1	1	. 1
7	AK	2	9/1/2013	10/7/2014	1	1	1
8	AK	2	10/8/2014	3/1/2016	1	1	. 1
9	AL	1	1/1/2000	5/26/2004	1	0	0
10	AL	1	5/27/2004	4/24/2006	1	0	0
11	AL	1	4/25/2004	7/31/2009	1	0	0
12	AL	1	8/1/2009	7/31/2013	1	0	0
13	AL	1	8/1/2013	3/1/2016	1	0	0
14	AR	5	8/13/2001	6/30/2003	1	1	1
15	AR	5	7/1/2003	7/14/2003	1	1	1
16	AR	5	7/15/2003	7/15/2003	1	1	1
17	AR	5	7/16/2003	6/30/2007	1	1	1
18	AR	5	7/1/2007	7/30/2007	1	1	1
19	AR	5	7/31/2007	7/30/2009	1	1	. 1
20	AR	5	7/31/2009	7/26/2011	1	1	1
21	AR	5	7/27/2011	8/15/2013	1	1	1
22	AR	5	8/16/2013	3/1/2016	1	1	. 1
23	AR	5	1/1/2000	8/12/2001	1	1	1
24	AZ	4	1/1/2000	7/17/2000	1	1	1
25	AZ	4	7/18/2000	8/21/2002	1	1	1
26	AZ	4	8/22/2002	9/17/2003	1	1	1
27	AZ	4	9/18/2003	8/24/2004	1	1	1
28	AZ	4	8/25/2004	9/20/2006	1	1	1
29	AZ	4	9/21/2006	9/25/2008	1	1	1
30	AZ	4	9/26/2008	9/29/2009	1	1	. 1

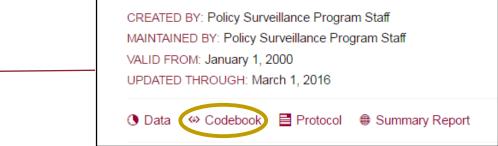


### Codebook



A **Codebook** is a document that defines the variables and values included in the project

Used in conjunction with the data page to perform analysis or to aid in understanding the research and coding





#### Tracking and Updating the Law

**Tracking and updating the law -** check periodically for new laws, or updates to existing laws, included in the project to maintain the dataset



## LawAtlas.org

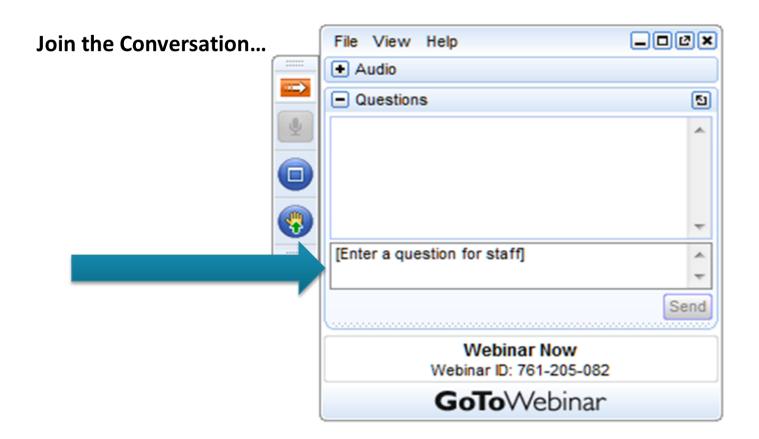
LawAtlas.org is a central place for creating, sharing, and accessing authoritative health policy surveillance and related resources.

Learn policy surveillance methods

Access empirical legal data

Learn more about public health laws and policies through related resources

## **Questions or Comments?**





#### Presenter



**Bryce Pardo**University of Maryland,
School of Public Policy



# DO MORE ROBUST PRESCRIPTION DRUG MONITORING PROGRAMS REDUCE PRESCRIPTION OPIOID OVERDOSE?

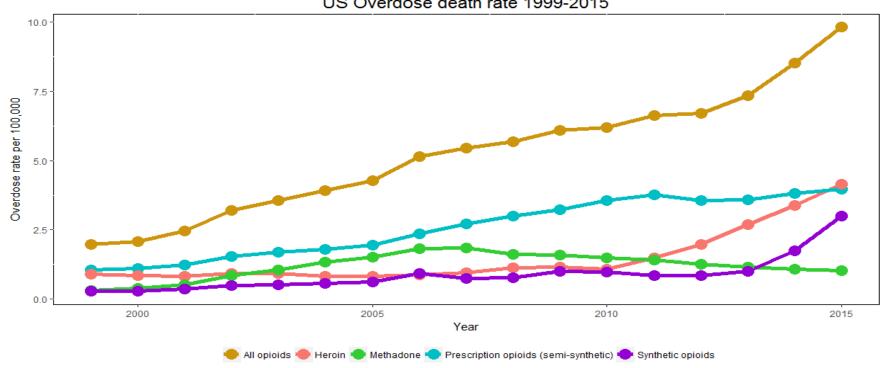
Bryce Pardo
University of Maryland

#### Use of legal data in public health research

 Pardo, Bryce. "Do More Robust Prescription Drug Monitoring Programs Reduce Prescription Opioid Overdose?." Addiction (2016). Background

#### **Problem**





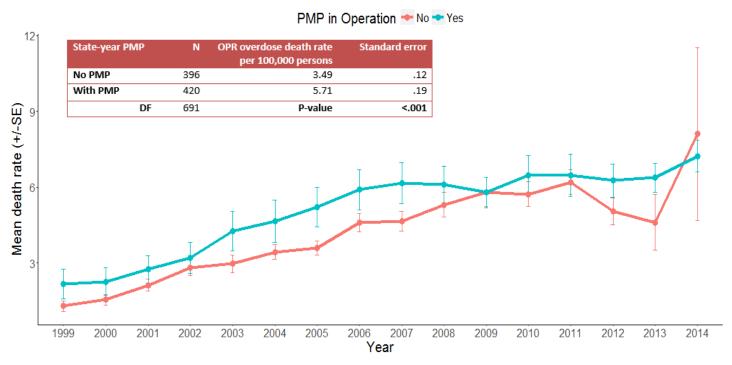
#### Prescription Monitoring Programs (PMPs)

- PMPs are state-based data systems that collect information directly from pharmacies on controlled substances prescribed by medical professionals and dispensaries.
- Intended to aid prescribers and law enforcement to support legitimate use of controlled substances, limiting diversion and doctor shopping.

#### **Analytical Challenges**

 Evaluations of PMP are mixed. Literature views program in binary terms: Paulozzi LJ, Kilbourne EM, Desai HA (2011); Haegerich TM, Paulozzi LJ, Manns BJ, Jones CM (2014).

#### Average death rate by year for states with and without PMPs



#### Research Questions

- 1. Are more robust prescription drug monitoring programs negatively associated with lower opioid overdose deaths?
- 2. Is there a "tipping point" or minimum standard with which a prescription drug monitoring program is sufficiently strong?
- 3. Are different administering agencies associated differently with overdose deaths?

#### Methods

#### Legal index

- Legal data produced by Prescription Drug Abuse Policy System and LawAtlas.
- Can measure regulatory changes across states and over time.
- More precise measure of policy and law.
- Departs from use of binary variables in regressions.
- Limitations remain.

#### Law Atlas/PDAPS

- Useful for researchers who are not legal scholars.
- Helpful to see measure policies over time.
- Can download data sets (PDAPS)
- Evolving field and data source.

#### Data

- <u>Dependent variable</u>: age-adjusted opioid overdose death rates by state (51) and year (16) (CDC WONDER)
  - Total of 816 observations
  - Imputed for censored values (33) to keep highly balanced panel
- Independent variables: number and type of PMP regulations in place for each state by year (NAMSDL, PDAPS), access to naloxone/good Samaritan laws, other demographic controls.
- **Explanatory variable**: Created an index variable, *score*, to score PMPs and avoid multicollinearity, reduce measurement error.

#### Method - Index variable: PMP Score

- Adopted hierarchy from literature reviews and metaanalyses.
  - Brandeis University's PDMP Center of Excellence (2012 report), meta-analysis (Haegerich et al., 2014) and other studies.

#### Research Hierarchy

Published or formally documented studies or consensus statements	Points
1) Randomized controlled trial (RCT) or meta-analysis	5
2) Observational study with comparison groups	4
3) Observational study without comparison group; Time series	3
4) Case study or written documentation of expert opinion	2
5) Accumulated experience and/or key stakeholder perceptions	1

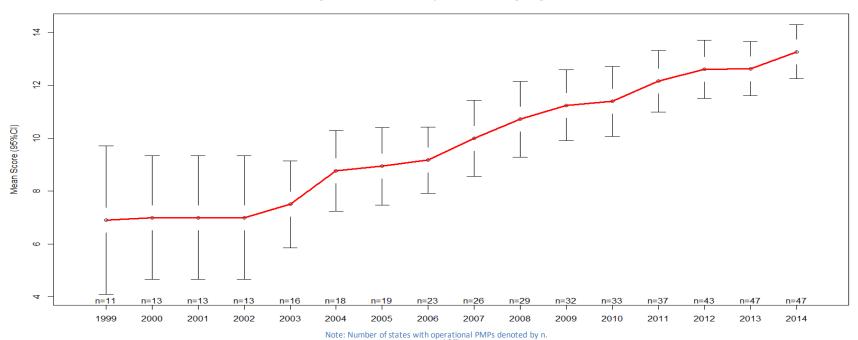
#### Method - Index variable: PMP Score

	Statutory regulation or best practice	Outcomes listed from literature	Type (number of studies)	Weight
1	Monitor more than Schedule II drugs (Schedules III, IV or V)	Reduced doctor shopping, decreased inappropriate OPR use	Time series and descriptive/before-after (13)	3
2	PDMP permitted or required (i.e. proactive) to identify suspicious prescribing, dispensing or purchasing activity	Decreased prescription sales	Observational with controls (4)	4
3	Access for law enforcement and prosecutors	None	None	1
4	Access for Physicians, Pharmacists, NP/PA, Dentists, Chiropractors	None	None	1
5	Reporting frequency	Decreased doctor shopping, increase use of program by prescribers.	Observational with controls (2)	<ul><li>Baseline <month,>week</month,></li><li>Range from -2 to 3, baseline of 0</li></ul>
6	Prescribers required to check PMP before prescribing to a patient	None	None, but Haegerich et al. and Davis et al. mention it.	4
7	PMP permitted to share data with other states	None	None, but Brandeis best practices report mentions	1
8	Law requires program evaluation	None	None	1
9	PMP has oversight board	None	None	1
10	Data retention	None	None	1
11	Funding mechanism	None	None, but Brandeis best practices report mentions	<ul><li>0 no funding</li><li>1 grants or gifts</li><li>2 charging fees</li><li>3 appropriated</li></ul>

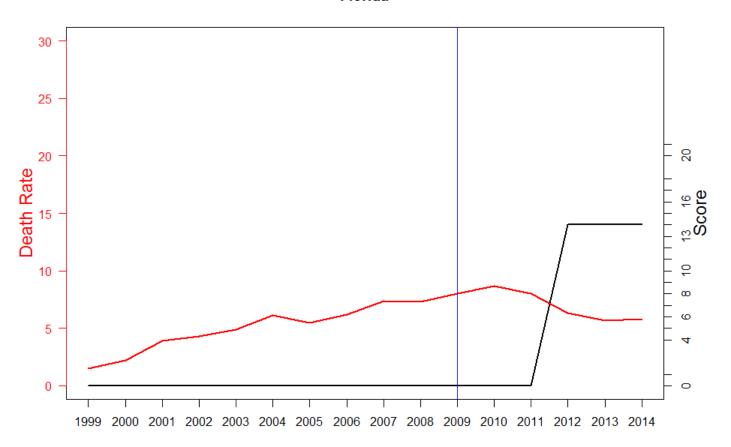
#### **PMP Score**

- Total possible score of 23.
- Throughout series: range: 0 to 21; mean of 5.19

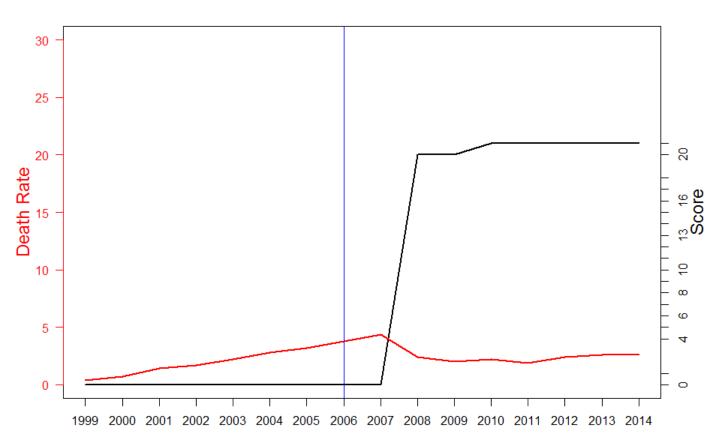
Figure 2: Score of Prescription Monitoring Programs



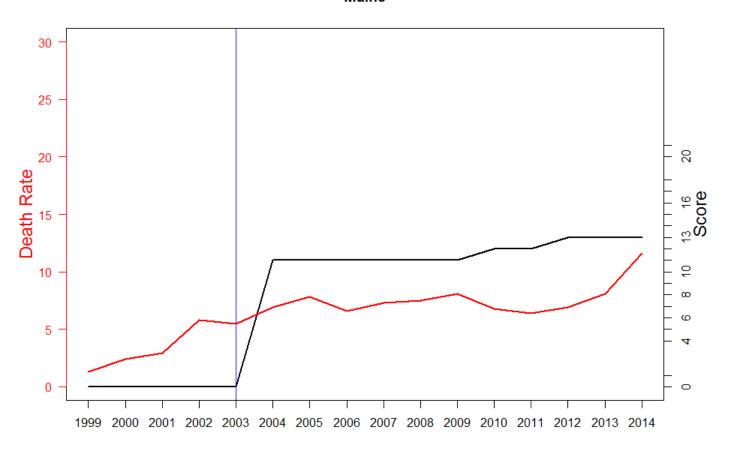




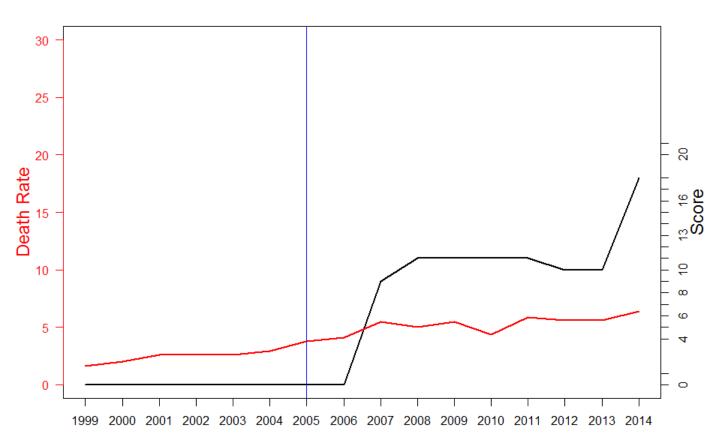












#### Results and Discussion

Results
• Dependent variable: log of death rate, range of -1.6 to 3.38, mean of 1.25.

	0.00, 11.001							
		All Observations		No P	MP	PMP Ope	rational	Correlation with OPR
		n=816		n=396		n=4	20	Overdose Rates
	variable	mean	sd	mean	sd	mean	sd	PMP operational
1	Score	5.19	5.85			10.04	4.15	0.37
2	Schedule 3	0.45	0.50			0.87	0.34	0.35
3	Disclosure	0.29	0.46			0.57	0.50	0.29
4	Access by police	0.46	0.50			0.89	0.32	0.34
5	Access by prescribers	0.42	0.49			0.82	0.39	0.37
6	Frequency	1.12	1.32			2.17	1.04	0.36
7	Prescribe	0.03	0.16			0.05	0.22	0.14
8	Share	0.13	0.34			0.26	0.44	0.13
9	Evaluation	0.09	0.29			0.18	0.38	0.18
10	Oversight	0.18	0.39			0.35	0.48	0.09
11	Retention time	2.10	2.30			4.08	1.48	0.33
12	Funding	0.69	1.07			1.33	1.17	0.24
13	Naloxone	0.11	0.31	0.03	0.18	0.18	0.38	0.19
14	Samaritan	0.08	0.27	0.02	0.15	0.13	0.34	0.19
15	Pain clinic laws	0.03	0.18	0.00	0.05	0.06	0.24	0.10
16	MMJ Dispensary	0.09	0.29	0.03	0.17	0.15	0.36	0.15
17	White	80.81	13.58	81.01	13.18	80.62	13.96	0.16
18	Income	55624.5	8520.98	57073.09	9117.29	54258.68	7681.92	-0.17
19	Education	86.42	3.65	86.95	3.59	85.92	3.64	0.009

Results	Model I	Model IV
<b>Водмордом</b>	$\hat{\beta}$ [95% CI]	$\widehat{oldsymbol{eta}}$ [95% CI] N=816
Regressors Secre (continuous)	N=816 -0.01* [-0.02, -0.002]	N=010
Score (continuous)	-0.01* [-0.02, -0.002]	
Score <sup>a</sup> (class)		0.005 [ 0.17 0.16]
1st quartile		-0.005 [-0.17, 0.16]
2nd quartile		0.041 [-0.1, 0.18]
3rd quartile		-0.20** [-0.36, -0.03]
4th quartile		-0.19* [-0.39, -0.012]
Agencyb		
Law Enforcement		-0.32*** [-0.46, -0.18]
Department of Health		-0.036 [-0.20, 0.12]
Consumer Protection		-0.06 [-0.28, 0.16]
Professional and licensing		0.086 [-0.1, 0.27]
Other		0.18 [-0.02, 0.37]
Naloxone	-0.04 [-0.23, 0.15]	0.002 [-0.17, 0.17]
Good Samaritan Laws	0.06 [-0.18, 0.3]	0.03 [-0.19, 0.24]
Pain Clinic Laws	-0.11 [-0.32, 0.1]	-0.10 [-0.33, 0.13]
Med. Marijuana Dispensary	-0.17* [-0.35, -0.009]	-0.18** [-0.34, -0.02]
Education	0.02 [-0.02, 0.06]	0.02 [-0.02, 0.03]
White	-0.02 [-0.9, 0.05]	-0.03 [-0.09, 0.03]
Income	-0.00001 (0, 0)	-0.000008 (0, 0)
$R^2$	0.74	0.75
$\sigma_{\!u}$	0.65	0.73
$\sigma_e$	0.32	0.32
ρ 3P of the DMP, bP of the country of the sixty of the s	0.80	0.84

<sup>&</sup>lt;sup>a</sup>Ref=no PMP; <sup>b</sup>Ref=no agency; cConfidence intervals are too small to report. Attorneys General offices were dropped from output because they were time invariant as California and Pennsylvania had AG-administered PMPs that predate our time series.

<sup>\*\*\*</sup> Significant at the 1 percent level. \*\* Significant at the 5 percent level. \* Significant at the 10 percent level.

#### Discussion

- Use of legal data improves measurement on explanatory variables.
- Improves analysis of policies.
- How to improve legal measures to better approximate PMP strength?

#### Discussion

- How do we improve adoption of minimal standards for PMPs?
- Can use legal data for further analysis
  - LCA to determine combinations of regulatory mechanisms



#### Questions?

Please contact us with any questions at:

Scott Burris scott.burris@temple.edu

Lindsay Cloud lindsay.cloud@temple.edu

Bryce Pardo pardob@umd.edu



#### Interested in learning even more?

Policy Surveillance Summer Institute June 8-9, 2017 Temple University Philadelphia, PA

#### Registration:

- Students: \$100

- Professionals: \$200

- Group pricing also available

Registration closes May 1, 2017.

Questions?
Contact lawatlas@temple.edu or call 215-204-2134

#### REGISTER TODAY!

JUNE 8-9, 2017

Join us for the

#### POLICY SURVEILLANCE SUMMER INSTITUTE

Learn policy surveillance and legal mapping techniques during a two-day intensive training in summer 2017 at Temple University in Philadelphia.

#### Participants will:

- » Learn the policy surveillance process from start to finish.
- » Receive hands-on training in introductory and advanced methods from expert legal researchers during and after the Institute.
- » Network with other attendees from diverse professional backgrounds from across the country.

The training is open to practitioners, policymakers, researchers and students.

To learn more, visit LawAtlas.org/page/summer-institute-2017





#### Thank you to today's presenters



Scott Burris, JD
Temple University Beasley
School of Law, Center for
Public Health Law Research



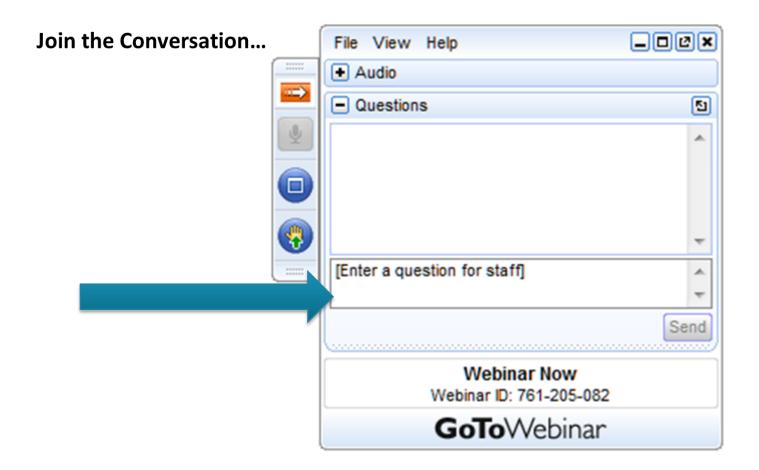
Lindsay Cloud, JD
Temple University Beasley
School of Law, Center for
Public Health Law
Research



**Bryce Pardo**University of Maryland,
School of Public Policy



#### **Questions or Comments?**





#### **Today's Moderator and Presenters**

#### Now taking questions.



Moderator
Jennifer Ibrahim, PhD
Temple University College of
Public Health



Scott Burris, JD
Temple University Beasley
School of Law, Center for
Public Health Law
Research



Lindsay Cloud, JD
Temple University
Beasley School of Law,
Center for Public Health
Law Research



**Bryce Pardo**University of Maryland,
School of Public Policy



#### Thank You!

See the webinar event page on the ASPPH website for a link to the **archived webinar**:

http://www.aspph.org/event/aspph-presents-public-health-law-research-part-i-creating-and-using-open-source-policy-data-for-public-health-evaluation-research/

Contact: webinars@aspph.org





#### **Coming Attractions...**

## ASPPH Presents • WEBINAR

ASPPH Presents: Public Health Law Research Part II: Developing and Implementing a Policy Evaluation Using Open-Source Legal Data

Wednesday, April 12, 12:00 – 1:00 p.m. Eastern

ASPPH Presents Characterizing Undergraduate Public Health Education within the Academic Public Health Continuum

Thursday, April 20, 1:00 p.m. – 2:00 p.m. Eastern

For more information about and to register for upcoming webinars, visit the ASPPH Events page:

http://www.aspph.org/events/category/webinar/



### Thank you!